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1st Session of the 60th Legislature (2025)

COMMITTEE SUBSTITUTE  
FOR ENGROSSED  
SENATE BILL NO. 1024

By: Bergstrom, Jett, and  
**Bullard** of the Senate

and

Kendrix of the House

## COMMITTEE SUBSTITUTE

An Act relating to the Administrative Procedures Act; amending 75 O.S. 2021, Section 303, which relates to adopting, amending, or repealing a rule; removing expedited rule repeal exception; requiring Governor or cabinet secretary approval within thirty days of proposed rule notice before an agency can proceed with the rulemaking process; adding a rule alternatives analysis to rule impact statement requirements; adding employee time and resource estimates to rule impact statement requirements; adding federal regulation summary and comparison to rule impact statement requirements; updating statutory language; providing an effective date; and declaring an emergency.

BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA:

SECTION 1. AMENDATORY 75 O.S. 2021, Section 303, is amended to read as follows:

Section 303. A. Prior to the adoption of any rule or amendment  
or revocation of a rule ~~and except as provided for pursuant to the~~

1 ~~expedited rule repeal process provided in Section 9 of this act~~, the  
2 agency shall:

3 1. Cause notice of any intended action to be published in "The  
4 Oklahoma Register" pursuant to subsection B of this section;

5 2. For at least thirty (30) days after publication of the  
6 notice of the intended rulemaking action, afford a comment period  
7 for all interested persons to submit data, views, or arguments,  
8 orally or in writing. The agency shall consider fully all written  
9 and oral submissions respecting the proposed rule;

10 3. Hold a hearing, if required, as provided by subsection C of  
11 this section;

12 4. Consider the effect its intended action may have on the  
13 various types of business and governmental entities. Except where  
14 such modification or variance is prohibited by statute or  
15 constitutional constraints, if an agency finds that its actions may  
16 adversely affect any such entity, the agency may modify its actions  
17 to exclude that type of entity, or may "tier" its actions to allow  
18 rules, penalties, fines, or reporting procedures and forms to vary  
19 according to the size of a business or governmental entity or its  
20 ability to comply or both. For business entities, the agency shall  
21 include a description of the probable quantitative and qualitative  
22 impact of the proposed rule, economic or otherwise, and use  
23 quantifiable data to the extent possible, taking into account both  
24 short-term and long-term consequences;

1        5. Consider the effect its intended action may have on the  
2 various types of consumer groups. If an agency finds that its  
3 actions may adversely affect such groups, the agency may modify its  
4 actions to exclude that type of activity; and

5        6. When an agency provides notice pursuant to paragraph 1 of  
6 this subsection, the agency shall provide one ~~(1)~~ electronic copy of  
7 the complete text of the proposed rule, amendment, or revocation and  
8 a copy of the notice to the Governor and to the appropriate cabinet  
9 secretary. No agency ~~may~~ shall adopt any proposed rule, amendment,  
10 or revocation ~~if~~ unless, within thirty (30) days from providing  
11 notice to the Governor and the appropriate cabinet secretary, the  
12 agency receives express written ~~disapproval~~ approval from the  
13 Governor or the cabinet secretary. If the Governor or the cabinet  
14 secretary disapproves a rule, the affected agency shall be notified  
15 in writing of the reasons for disapproval. If, after thirty (30)  
16 days of providing the notice to the Governor and the cabinet  
17 secretary, the agency has not received an express written  
18 ~~disapproval~~ approval, the agency ~~may~~ shall not proceed with the  
19 rulemaking process.

20        B. The notice required by paragraph 1 of subsection A of this  
21 section shall include, but not be limited to:

- 22        1. In simple language, a brief summary of the rule;
- 23        2. The proposed action being taken;
- 24        3. The circumstances which created the need for the rule;

1       4. The specific legal authority, including statutory citations,  
2 authorizing the proposed rule;

3       5. The intended effect of the rule;

4       6. If the agency determines that the rule affects business  
5 entities, a request that such entities provide the agency, within  
6 the comment period, in dollar amounts if possible, the increase in  
7 the level of direct costs such as fees, and indirect costs such as  
8 reporting, recordkeeping, equipment, construction, labor,  
9 professional services, revenue loss, or other costs expected to be  
10 incurred by a particular entity due to compliance with the proposed  
11 rule;

12       7. The time when, the place where, and the manner in which  
13 interested persons may present their views thereon pursuant to  
14 paragraph 3 of subsection A of this section;

15       8. Whether or not the agency intends to issue a rule impact  
16 statement according to subsection D of this section and where copies  
17 of such impact statement may be obtained for review by the public;

18       9. The time when, the place where, and the manner in which  
19 persons may demand a hearing on the proposed rule if the notice does  
20 not already provide for a hearing. If the notice provides for a  
21 hearing, the time and place of the hearing shall be specified in the  
22 notice; and  
23  
24

1        10. Where copies of the proposed rules may be obtained for  
2 review by the public. An agency may charge persons for the actual  
3 cost of mailing a copy of the proposed rules to such persons.

4        The number of copies of such notice as specified by the  
5 Secretary of State shall be submitted to the Secretary of State who  
6 shall publish the notice in "The Oklahoma Register" pursuant to the  
7 provisions of Section 255 of this title.

8        Prior to or within three (3) days after publication of the  
9 notice in "The Oklahoma Register", the agency shall cause a copy of  
10 the notice of the proposed rule adoption and the rule impact  
11 statement, if available, to be mailed to all persons who have made a  
12 timely request of the agency for advance notice of its rulemaking  
13 proceedings. Provided, in lieu of mailing copies, an agency may  
14 electronically notify interested persons that a copy of the proposed  
15 rule and the rule impact statement, if available, may be viewed on  
16 the agency's website. If an agency posts a copy of the proposed  
17 rule and rule impact statement on its website, the agency shall not  
18 charge persons for the cost of downloading or printing the proposed  
19 rule or impact statement. Each agency shall maintain a listing of  
20 persons or entities requesting such notice.

21        C. 1. If the published notice does not already provide for a  
22 hearing, an agency shall schedule a hearing on a proposed rule if,  
23 within thirty (30) days after the published notice of the proposed  
24 rule adoption, a written request for a hearing is submitted by:

- a. at least ten persons,
- b. a political subdivision,
- c. an agency, or
- d. an association having not less than twenty-five members.

At that hearing persons may present oral argument, data, and views on the proposed rule.

2. A hearing on a proposed rule may not be held earlier than thirty (30) days after notice of the hearing is published pursuant to subsection B of this section.

3. The provisions of this subsection shall not be construed to prevent an agency from holding a hearing or hearings on the proposed rule although not required by the provisions of this subsection; provided, that notice of such hearing shall be published in "The Oklahoma Register" at least thirty (30) days prior to such hearing.

D. 1. Except as otherwise provided in this subsection, an agency shall issue a rule impact statement of a proposed rule prior to or within fifteen (15) days after the date of publication of the notice of proposed rule adoption. The rule impact statement may be modified after any hearing or comment period afforded pursuant to the provisions of this section.

2. Except as otherwise provided in this subsection, the rule impact statement shall include, but not be limited to:

- a. a brief description of the purpose of the proposed rule,
- b. a description of the classes of persons who most likely will be affected by the proposed rule, including classes that will bear the costs of the proposed rule, and any information on cost impacts received by the agency from any private or public entities,
- c. a description of the classes of persons who will benefit from the proposed rule,
- d. a description of the probable economic impact of the proposed rule upon affected classes of persons or political subdivisions, including a listing of all fee changes and, whenever possible, a separate justification for each fee change,
- e. the probable costs and benefits to the agency and to any other agency of the implementation and enforcement of the proposed rule, the source of revenue to be used for implementation and enforcement of the proposed rule, and any anticipated effect on state revenues, including a projected net loss or gain in such revenues if it can be projected by the agency,
- f. a determination of whether implementation of the proposed rule will have an economic impact on any

- 1 political subdivisions or require their cooperation in  
2 implementing or enforcing the rule,
- 3 g. a determination of whether implementation of the  
4 proposed rule may have an adverse economic effect on  
5 small business as provided by the Oklahoma Small  
6 Business Regulatory Flexibility Act,
- 7 h. an explanation of the measures the agency has taken to  
8 minimize compliance costs and a determination of  
9 whether there are less costly or nonregulatory methods  
10 or less intrusive methods for achieving the purpose of  
11 the proposed rule,
- 12 i. a determination of the effect of the proposed rule on  
13 the public health, safety, and environment and, if the  
14 proposed rule is designed to reduce significant risks  
15 to the public health, safety, and environment, an  
16 explanation of the nature of the risk and to what  
17 extent the proposed rule will reduce the risk,
- 18 j. a determination of any detrimental effect on the  
19 public health, safety, and environment if the proposed  
20 rule is not implemented, ~~and~~
- 21 k. the date the rule impact statement was prepared and if  
22 modified, the date modified;
- 23 l. an analysis of alternatives to adopting the rule;
- 24



- 1        m. estimates of the amount of time that would be spent by  
2        state employees to develop the rule and of the amount  
3        of other resources that would be utilized to develop  
4        the rule; and
- 5        n. a summary and preliminary comparison of any existing  
6        or proposed federal regulations that are intended to  
7        address the activities to be regulated by the proposed  
8        rule.

9        3. To the extent an agency for good cause finds the preparation  
10      of a rule impact statement or the specified contents thereof are  
11      unnecessary or contrary to the public interest in the process of  
12      adopting a particular rule, the agency may request the Governor to  
13      waive such requirement. Such request shall be in writing and shall  
14      state the agency's findings and the justification for such findings.  
15      Upon request by an agency, the Governor may also waive the rule  
16      impact statement requirements if the agency is required to implement  
17      a statute or federal requirement that does not require an agency to  
18      interpret or describe the requirements, such as federally mandated  
19      provisions which afford the agency no discretion to consider less  
20      restrictive alternatives. If the Governor fails to waive such  
21      requirement, in writing, prior to publication of the notice of the  
22      intended rulemaking action, the rule impact statement shall be  
23      completed. The determination to waive the rule impact statement  
24      shall not be subject to judicial review.

1        4. The rule shall not be invalidated on the ~~ground~~ grounds that  
2 the contents of the rule impact statement are insufficient or  
3 inaccurate.

4        E. Upon completing the requirements of this section, an agency  
5 may adopt a proposed rule. No rule is valid unless adopted in  
6 substantial compliance with the provisions of this section.

7        SECTION 2. This act shall become effective July 1, 2025.

8        SECTION 3. It being immediately necessary for the preservation  
9 of the public peace, health or safety, an emergency is hereby  
10 declared to exist, by reason whereof this act shall take effect and  
11 be in full force from and after its passage and approval.

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13 COMMITTEE REPORT BY: COMMITTEE ON ADMINISTRATIVE RULES, dated  
14 04/09/2025 - DO PASS, As Amended and Coauthored.  
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